

The background image shows a city street scene. In the foreground, a tram is moving along a track. Several cars are stopped in traffic. The buildings are multi-story, with a mix of brick and modern glass facades. The sky is overcast.

# TDM: Looking back, Moving forward

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TDM Executive Board Meeting

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# My career began in TDM



WEDNESDAY, APRIL 4, 1990

**SENATORS APPROVE  
CLEAN AIR MEASURE  
BY A VOTE OF 89-11**

**COMPROMISE WITH BUSH**

**Action in House Is Awaited —  
Bill Would Control Acid  
Rain, Toxins and Smog**

## Mandatory Employer-Based Trip Reduction What Happened?

JENNIFER DILL

*Transportation Research Record: Journal of the Transportation Research  
Board, 1618, 103-110; 1998*

During the 1980s and 1990s, California witnessed the widespread adoption and rejection of a policy known as mandatory employer-based trip reduction (EBTR). Mandatory EBTR was implemented largely through city and county ordinances and air district rules. EBTR rules and ordinances required employers to implement programs to reduce the number of employees driving vehicles to their worksite. The programs were adopted to reduce traffic congestion, pollutant emissions, or both. However, opposition to mandatory programs from the business community led to their prohibition in California in 1995. The purpose of this paper is to examine the history of mandatory EBTR and to help answer the broad question, What happened? The research found that key factors in the demise of mandatory EBTR included issues of problem definition, goal

World War II, when citizens were urged to carpool to save gasoline and rubber. In the 1970s, efforts were institutionalized through federal requirements for transportation system management (TSM) at the regional level, the establishment of regional ridesharing or carpool agencies, and the federal Clean Air Act's list of transportation control measures (TCMs).

In the following decade, traffic congestion emerged as a leading public concern, with many suburban areas facing pressure for development of large new office parks (1). Many cities started to require TSM and transportation demand management (TDM) measures as a condition of building approval. Others took this a step further by



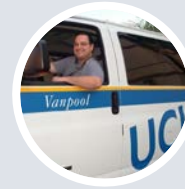
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# What we were doing in the '80s & early '90s

...aside from big hair and shoulder pads



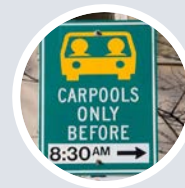
Employer-based trip reduction regulations, employee commute surveys, TMAs



Carpool matching, Vanpools



HOV lanes



Guaranteed Ride Home, preferential parking, on-site transit pass sales, transit subsidies, marketing, events, bike parking, showers, parking cash out



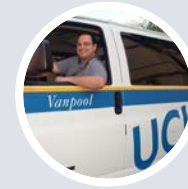
Compressed work weeks, telecommuting

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# What we've added



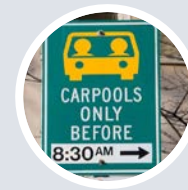
Employer-based trip reduction regulations, employee commute surveys, TMAs  
**Non-worksite programs**



Carpool matching, vanpools  
**Ridehailing/TNCs (?)**



HOV lanes, striped bike lanes  
**HOT lanes, toll lanes, red bus lanes, BRT, new types of bike infrastructure**



Guaranteed Ride Home, preferential parking, on-site transit pass sales, transit subsidies, marketing, events, bike parking, showers, parking cash out  
**Bikeshare, Universal Basic Mobility**



Compressed work weeks, telecommuting



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**We need to have  
a bigger impact**



# Challenge: Defining the problem





# Opportunity: Health and well-being

## Problems

- Half of adults and over three-quarters of high school students nationally do not get enough physical activity
- Even an extra 10 minutes a day could have significant impacts
- Psychological well-being and “epidemic of loneliness”

## How active transportation helps

- Physical benefits of active transportation are clear. For example, a recent study estimated that if adults (age 40+) were at least moderately active for an additional 10 minutes per day, we could avert nearly 7 percent of annual deaths.
- Many studies have found that walking and bicycling, particularly for commuting, are associated with lower stress and greater well-being compared to driving

<https://www.cts.umn.edu/research/featured/futureofmobility/Dill>



# Opportunity: Addressing inequities

**Universal Basic Mobility** programs being tested in several cities, including Portland (Transportation Wallet), Los Angeles, Oakland, Pittsburgh, and more.

FTA will be funding demonstration programs

## Mobility, Access & Transportation Insecurity: Creating Links to Opportunity Research and Demonstration Program

### What's New

- On February 8, 2023, FTA [announced](#) the selection of the University of Minnesota-Center for Transportation Studies as the program lead for the Mobility, Access & Transportation Insecurity: Creating Links to Opportunity Research and Demonstration program, following the notice of funding opportunity published August 9, 2022. More information about the MATI program, including information for communities considering applying to be a demonstration site, will follow soon.





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# Connecting to other challenges



Transportation finance



Labor



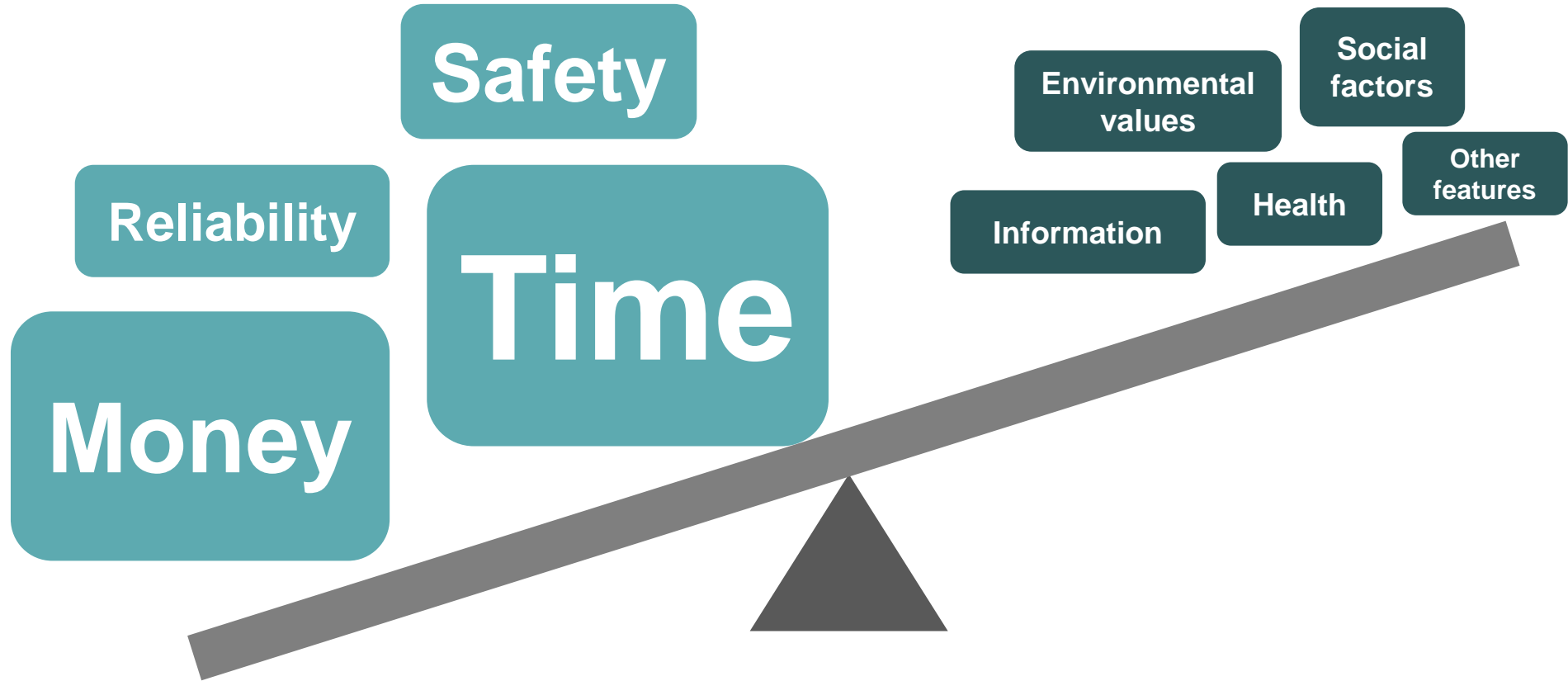
Housing



Economic development



**Challenge:**  
**We haven't been tackling the most important factors**



**What influences  
mode choice?**



# Time: Most people do not have overly long commutes

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**60% of all workers got to work in under 30 minutes in 2019**

In the 50 largest metro areas 53% did so (1-year ACS estimates)

Only 9 metro areas where less than half of workers spend 30+ minutes commuting (including Seattle-Tacoma-Bellevue)

**Among people driving to work in 2022, 74% take 30 minutes or less (2022 NHTS).**

# Time: Most people do not have overly long commutes

*Except transit commuters*



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In the 50 largest metro areas 53% did so (1-year ACS estimates)

Only 9 metro areas where less than half of workers spend 30+ minutes commuting (including Seattle-Tacoma-Bellevue)

**Among people driving to work in 2022, 74% take 30 minutes or less (2022 NHTS).**

**Only 29% of transit commuters got to work in 30 minutes or less.**



30 minutes driving



50 minutes transit, bike, pool, etc.

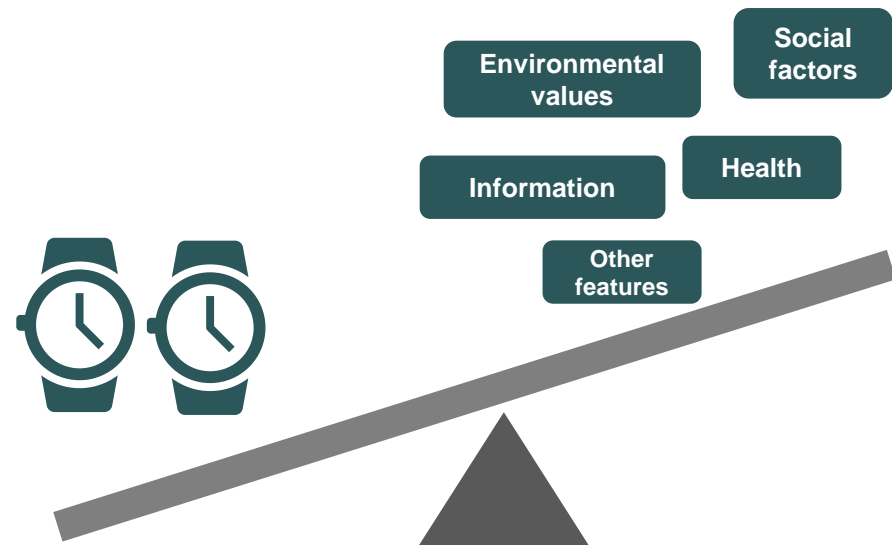




30 minutes driving



50 minutes transit, bike, pool, etc.





30 minutes driving



50 minutes transit, bike, pool, etc.





# Opportunity: Transit priority

## Red lanes

- Philadelphia: buses were 4-15% faster (City of Philadelphia *Evaluation Report*, August 2023)
- San Francisco: ratio of transit travel time to traffic travel time decreased (SFMTA, 2017)
- Portland: Reductions ranged from 0:40 to 1:29 (min:sec), but perceived as much greater by riders (Bertelson, TREC Seminar, May 20, 2022)

## Other treatments

- Transit signal priority
- Stop design
- Network redesign
- Bus Rapid Transit





# Opportunity: Transit-oriented Development

## 20 years of surveys of TOD residents in the Portland region

- Residents commute by transit at higher rates than city residents overall
- Vehicle ownership rates are lower, even considering smaller household sizes
- 14% said they got rid of a vehicle after moving to the TOD because of the characteristics of the neighborhood
- 44% say they drive a lot less now compared to where they had lived before
- Few residents use transit for non-commute trips, except in TOD closer to downtown
- They are walking and biking to non-work destinations in their neighborhood



# Opportunity: e-bikes

## Why?

- Attractive to wider audience
- Overcomes barriers to bicycling
- Electric assist bikes provide health benefits
- ~half of owners use daily
- ~1/3 rides for commuting, 20% errands
- 2/3 would have driven instead
- 225 kg CO<sub>2</sub> reduced per year per owner

## How?

- Purchase incentives (new statewide program in WA!)  
*Many with preference for people with lower-incomes*
- Loan/library programs
- Information and marketing

<https://trec.pdx.edu/e-bike-research>

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# Opportunity: Slow down cars

## Why?

- Higher speeds increase likelihood of severe or fatal injury
- Higher speeds reduce likelihood of using active transportation

## How?

- Lower speed limits
- Better design, traffic calming, enforcement
- Don't expand roadway capacity (induced demand)



Likelihood of severe or fatal injury for pedestrians struck by drivers traveling at these speeds.<sup>1</sup>

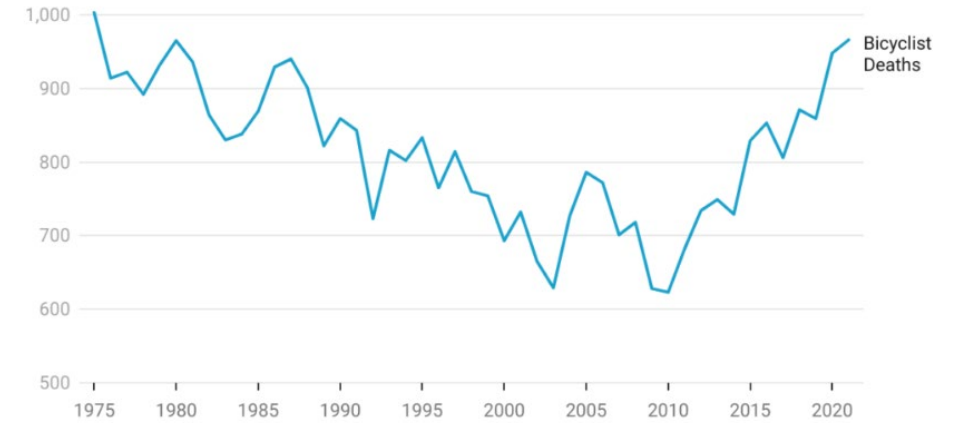
Graphic: <https://www.cambridgema.gov/StreetsAndTransportation/PoliciesOrdinancesAndPlans/VisionZero/SpeedLimitsInCambridge>;

Source: Tefft, Brian C. Impact Speed and a Pedestrian's Risk of Severe Injury or Death, AAA Foundation for Traffic Safety, Washington DC, September, 2011

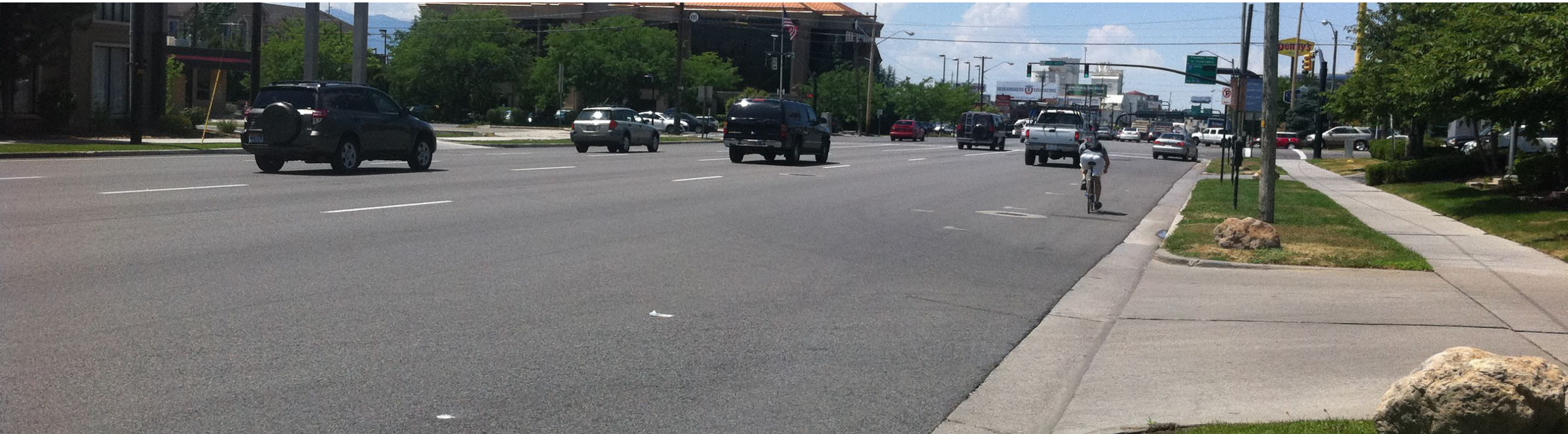


# Safety: Most people do not feel safe biking

Number of recorded bicyclists killed in fatal crashes from 1975 to 2021



Data from 1975 until 1990 comes IIHS. Data from 1990 until 2006 from the Bureau of Transportation Statistics. Data from 2007 until 2021 comes from NHTSA's Fatality and Injury Reporting System Tool (FIRST)  
Chart: The League of American Bicyclists • Source: IIHS, BTS, and NHTSA FARS • Created with Datawrapper





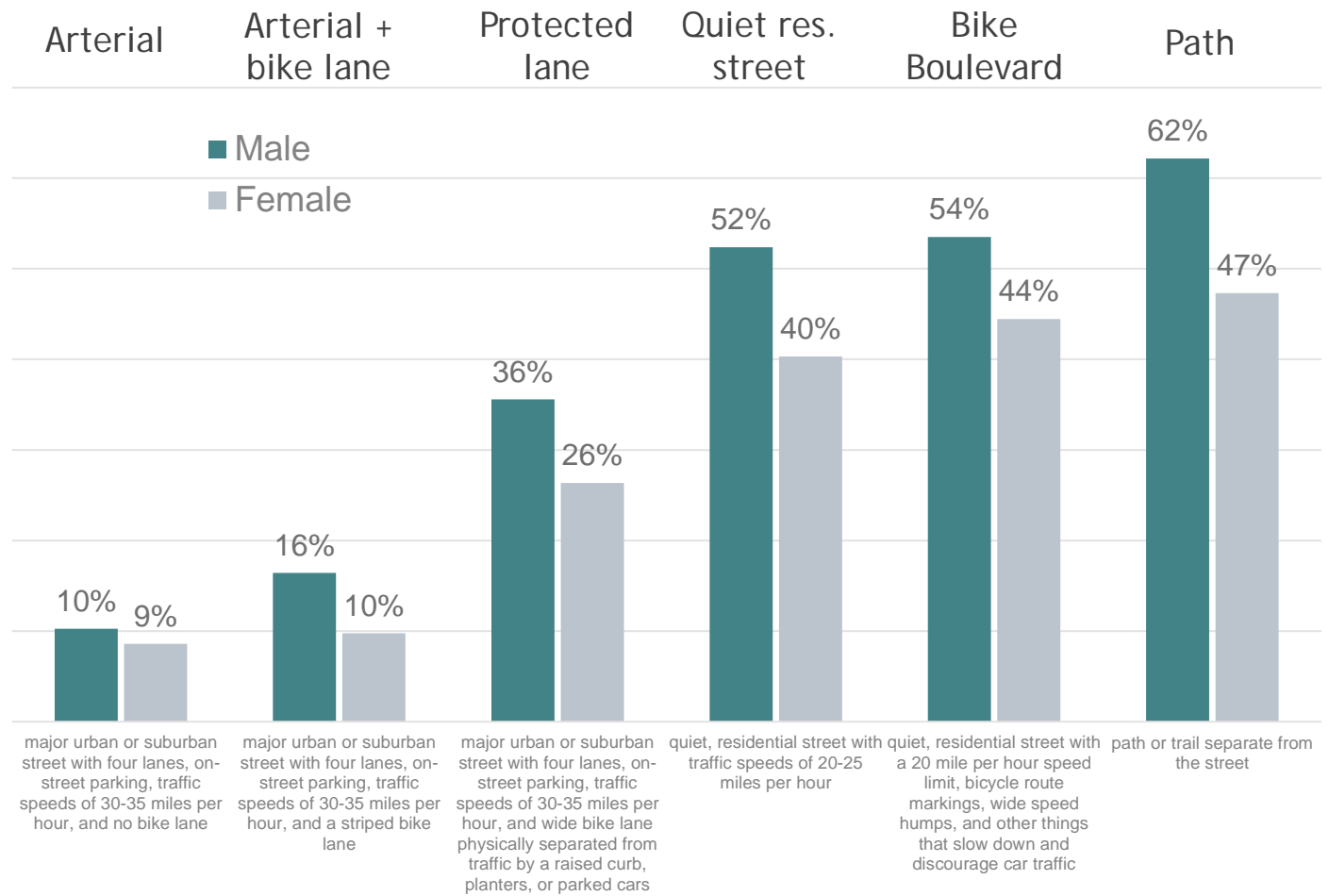
# Opportunity: More comfortable infrastructure

- Bicycle boulevards (aka neighborhood greenways)
- Separated/Protected bike lanes and intersections
- Bike boxes
- Bike signals



# Opportunity: More comfortable infrastructure

% feeling very comfortable bicycling here



Source: NAR®-PSU Transportation & Community Priorities Survey, 2015

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# Money: Gas prices have had limited impact

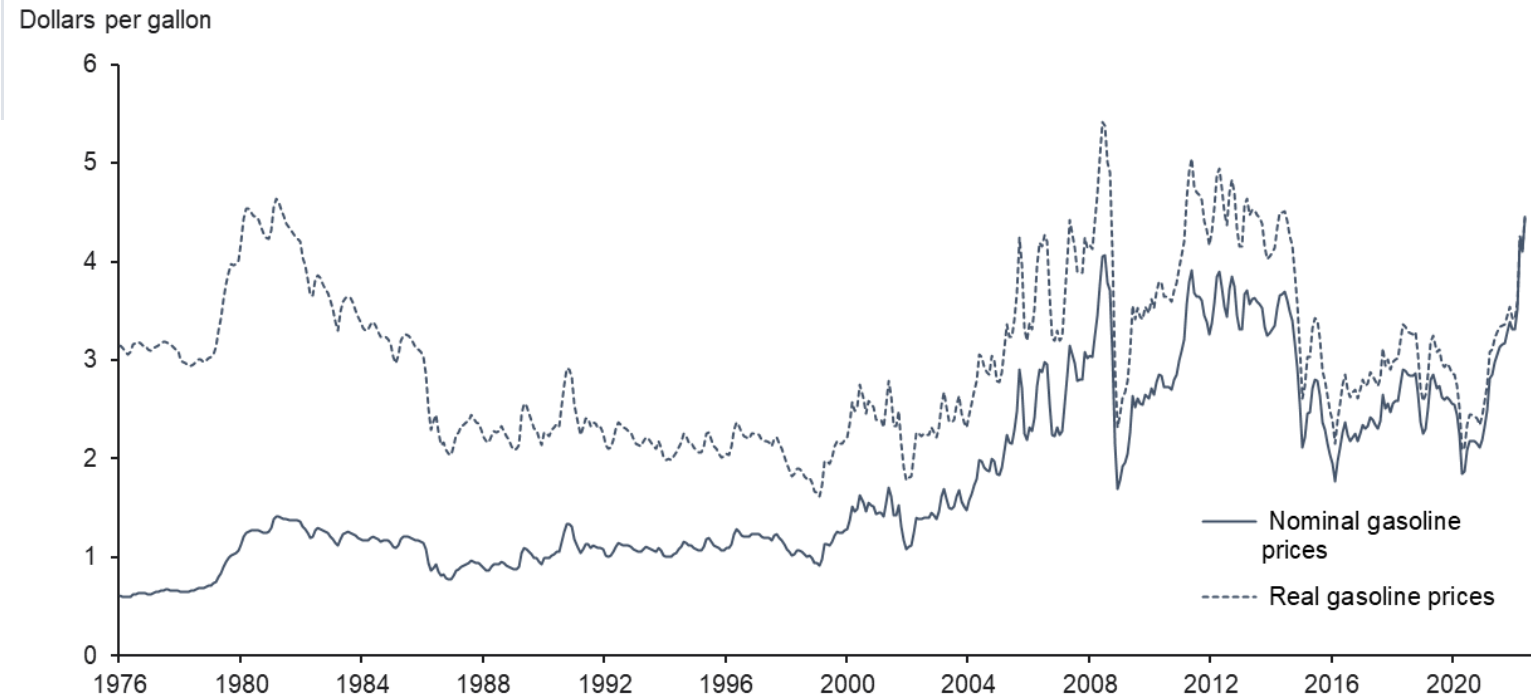
<https://www.dallasfed.org/research/economics/2022/0621>

**Fuel has low price elasticity of demand**

**“U.S. fuel consumption bending, not breaking**

Still, U.S. fuel consumption has shown resilience. There has been no abrupt drop at today’s elevated prices.”

**Chart 1**  
**Gasoline Prices Remain Below Record Levels in Real Terms**

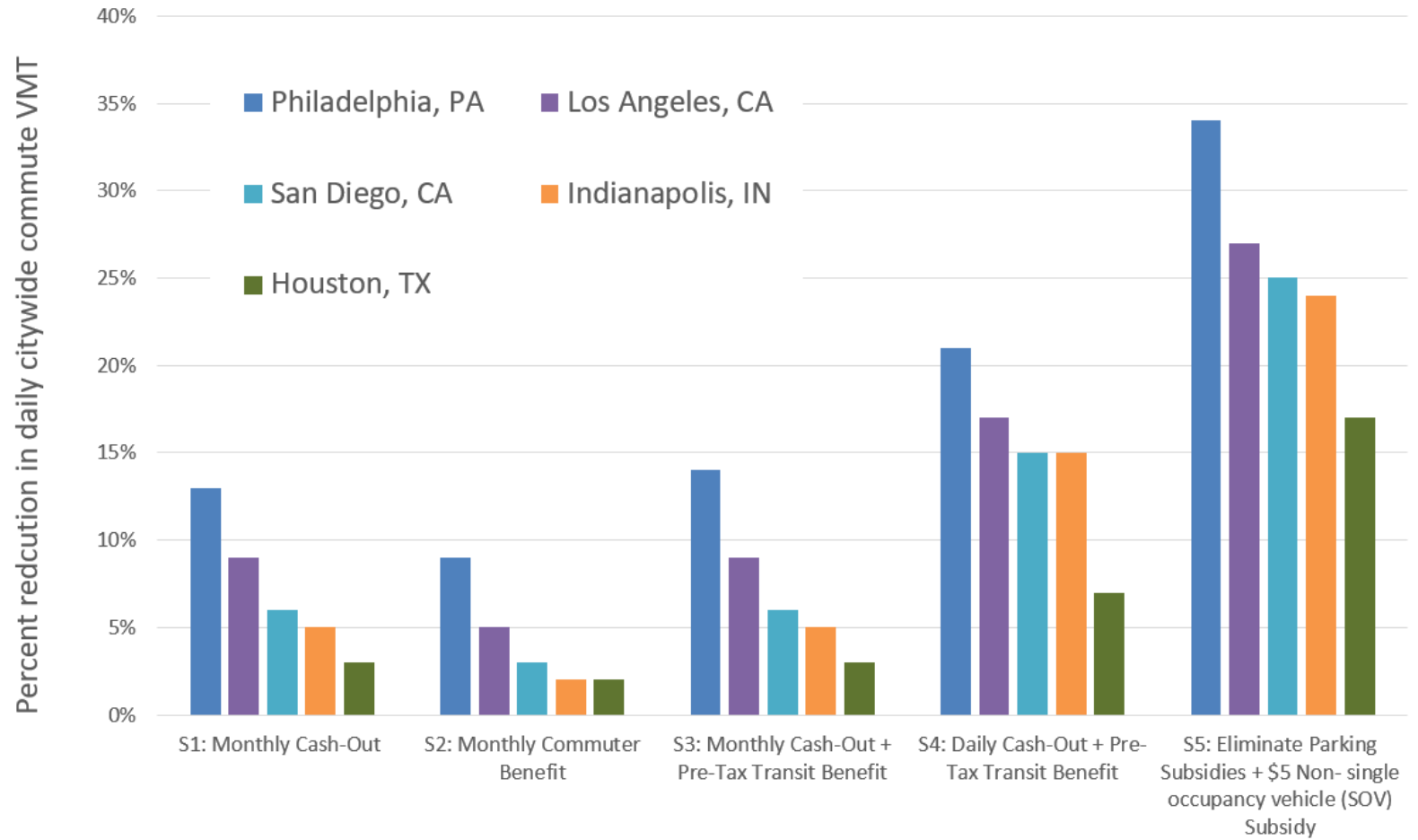


NOTES: Prices are monthly national averages for regular-grade gasoline. Real (inflation-adjusted) prices are calculated with June 2022 Consumer Price Index data.

SOURCES: Energy Information Administration; Bureau of Labor Statistics.

# Opportunity: Parking cash out

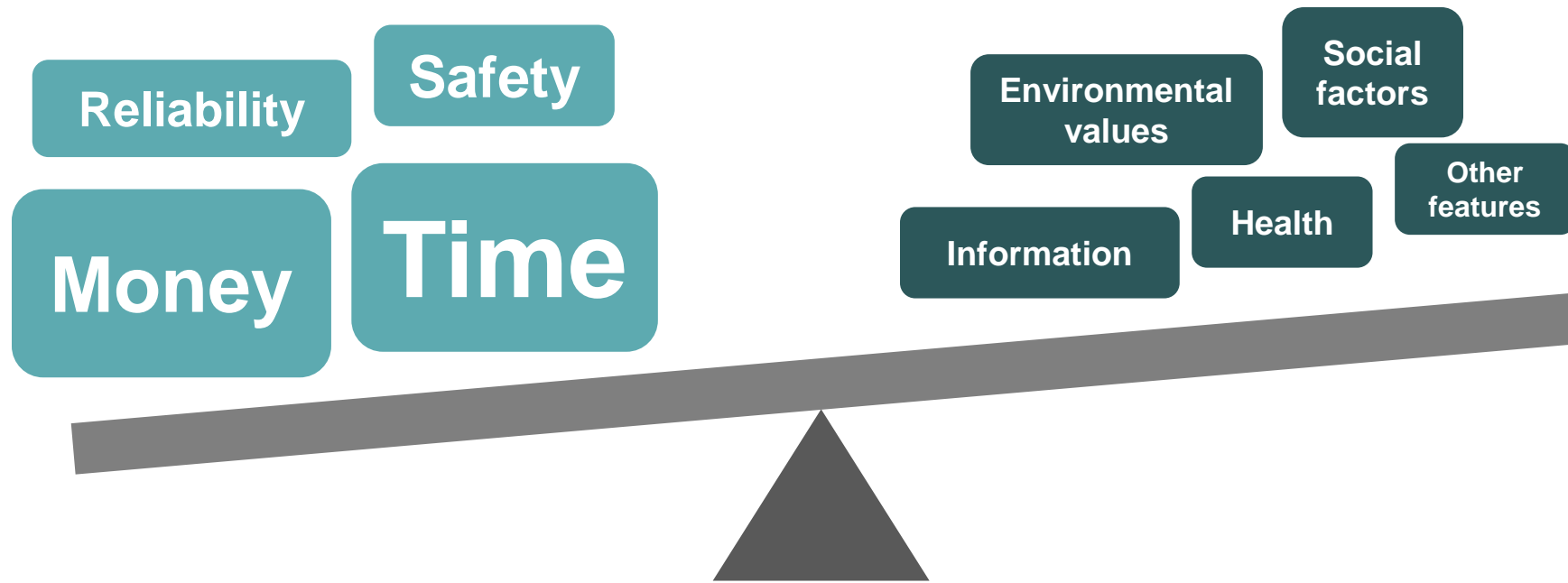
- Monthly parking cash-out more effective than a monthly transit/vanpool benefit
- Daily cash-out is more effective than monthly



*An Assessment of the Expected Impacts of City-Level Parking Cash-Out and Commuter Benefits Ordinances, FHWA-HOP-23-023, March 28, 2023*

Note: results for NYC, Chicago, Washington DC, and Boston not displayed





**Now we can leverage additional TDM tools  
more effectively**



# Additional opportunities

Reducing car ownership

Children (school and other travel)

Applying psychological theory to  
better target TDM programs



**Thank you!**

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